

Message Text

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C O N F I D E N T I A L MOSCOW 16602

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FOR GARRISON FROM MATLOCK

E.O. 11652: GDS

TAGS: OGEN

SUBJECT: OFFICIAL-INFORMAL

1. WE WELCOME STEPS NOW UNDER CONSIDERATION TO LIMIT SOVIET MARITIME STAFFING IN THE U.S. WE BELIEVE THAT MEASURE IS MORE LIKELY TO ACHIEVE SECOND STATED OBJECTIVE IN STATE 259032 (CONTROL) THAN FIRST (CONVEY CONCERN ABOUT VIOLATION OF MARITIME AGREEMENT). WE ARE CONCERNED THAT PERSISTENT INFRACTIONS OF AGREEMENT, PARTICULARLY IN LIGHT OF NEGATIVE SOVIET ATTITUDE DURING RECENT WASHINGTON TALKS, COULD RESULT IN PUBLIC REACTION WHICH WOULD TAKE MATTERS OUT OF EASY CONTROL. WE WOULD LIKE TO SEE SOVIETS PUT ON ADVANCE NOTICE AT EARLY DATE - PERHPAS IN THE NOTE BEING CONSIDERED - THAT CONTINUED NON-COMPLIANCE WITH MARITIME AGREEMENT WOULD RESULT IN PLACING ALL U.S. PORTS ON 14-DAY NOTICE FOR SOVIET VESSELS. PRECEDENT OF TOLERATION OF SOVIET VIOLATION WOULD BE INAUSPICIOUS FOR ANY FUTURE GRAIN RATE AGREEMENTS AND COULD LEAD TO UNFAVORABLE REACTION IN CONGRESS. WE ASSUME THAT SOVIETS WILL TRY TO USE OUR INTEREST IN CORRECTING BALANCE OF GRAIN SHIPMENTS TO WIN A LOWER GRAIN RATE PRICE FROM THE U.S. AT THE END OF THE YEAR. THEY PROBABLY ALSO HOPE THAT DOMESTIC PRESSURES FOR GRAIN EXPORTS WILL GIVE THEM LEVERAGE IN THIS EFFORT.

2. GIVEN SOVIET REACTION TO CODEL WOLFF, AND THEIR PREVIOUS
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COMMENTS ON CSCE COMMISSION, IT IS HARD TO BE SANGUINE

ABOUT PROSPECTS FOR COMMISSION'S RECEPTION HERE. SELECTION OF MEMBERS OF TEAM TO VISIT MOSCOW MAY PLAY ROLE: IT WILL GIVE SOVIETS MORE PAIN TO OFFEND SOME THAN OTHERS. AM SURE YOU ARE AWARE OF NUANCES, BUT IT MIGHT BE GOOD IDEA FOR FASCELL TO DISCUSS INITIALLY WITH DOBRYNIN. SINCE COMMISSION IS NOT CREATURE OF EXECUTIVE BRANCH, IT MIGHT BE GOOD TACTICS WITH SOVIETS TO LET COMMISSION AND CONGRESS DEAL DIRECTLY WITH SOVIETS AS MUCH AS POSSIBLE IN PREPARING VISIT. PERSONALLY, I'LL BE DELIGHTED TO SEE MEMBERS OF COMMISSION HERE, BUT HOPE WE DON'T GET IN ANOTHER APPOINTMENT BIND.

3. GRIFFIN SOUNDS LIKE FINE CANDIDATE. INCIDENTALLY, LOOKING AHEAD -- AS WE ARE DOING WITH INSPECTORS -- SHOULD WE REVIVE IDEA OF FSO TRAINEES IN USSR THRU IREX? I STILL BELIEVE SEPARATE PROGRAM IS NON-STARTER (AS I HAVE FROM OUTSET) UNLESS WE WILLING TO BRING PRESSURE TO BEAR IN WAYS THAT HAVE LITTLE CHANCE OF APPROVAL. IN ANY EVENT, DID YOU EVER REQUEST SOVEMB TO PROVIDE LIST OF EMBASSY STAFF AND DEPENDENTS STUDYING FULL OR PART TIME IN US HIGHER EDUCATION INSTITUTIONS? WOULD BE USEFUL FOR RECORD AND FOR DISCUSSION. WE NEED TO FIND BETTER TRAINING PROGRAMS, AND SHOULD PUSH AHEAD ON TRAINING HERE IF POSSIBLE. ANOTHER OPTION IS TO SEND MORE TO GARMISCH, AND THIS COULD START IN 1977.

4. HAS WHITE HOUSE BEEN INFORMED OF ROME TCP PROBLEM? IT OCCURS TO ME THAT IF THIS SORT OF THING SHOULD SURFACE IN CAMPAIGN, IT COULD BE VERY EMBARRASSING INDEED. (POLICY TOWARD EE; IMPLEMENTATION OF BASKET III*) CAN'T WH JUST TELL INS TO KNOCK IT OFF; NO IFS ANDS OR BUTS.

5. NARCOTICS: IN RECONSTRUCTING RECORD, ASSUME YOU HAVE MOSCOW 12438 ON WHICH WE NEVER RECEIVED TELEGRAPHIC COMMENT, ALTHOUGH AMB. VANCE APPROVED OUR IDEAS ON APPROACH ORALLY AT LONDON CONFERENCE. IN FUTURE WE WILL SLUG MESSAGES ON SUBJECT SNAR PFOR UR US, WHICH WE PRESUME WILL INSURE DISTRIBUTION TO SOV. (IF NOT, LET US KNOW WHAT WE SHOULD DO). WE ARE HOLDING OFF ANY FURTHER PRODS TO SOVIETS UNTIL RECEIPT OF INSTRUCTIONS. IF SOVIETS ACCEPT IDEA OF MEETING WITH DEA REPS WE SHALL SIMPLY
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REPORT. IF WE ARE IN ANY WAY OFF TRACK, OF COURSE, WE WOULD APPRECIATE GUIDANCE ASAP.

6. WITH NEWS THAT TBILISI (PENDING SATISFACTORY SITE SURVEY NEXT WEEK) IS ON FOR THIRD PHOTOGRAPHY USA CITY, WOULD APPRECIATE SOMEONE CHECKING WITH ELI FLAM TO SEE IF GEORGIAN SERVICE VOA COULD HELP ME PREPARE SHORT REMARKS IN GEORGIAN FOR OPENING. MY SPEAKING IN

UKRAINIAN IN KIEV WAS SOMETHING OF A LOCAL SENSATION, AND
DOING A FEW PARAS IN GEORGIAN SHOULD GO OVER EVEN BIGGER DOWN
THERE. WHAT I WOULD NEED IS TYPEWRITTEN TEXT IN
GEORGIAN (I READ ALPHABET) AND TWO TAPES: ONE VERY SLOW
AND DELIBERATE AND THE OTHER AT NORMAL, SPEECH-DELIVERY
SPEED. IF I HAD TAPES ABOUT 10 DAYS IN ADVANCE, I BELIEVE
I COULD PRACTICE ENOUGH TO BE INTELLIGIBLE. IF
THIS IS DO-ABLE, LET ME KNOW IMMEDIATELY AND I WILL
TELEGRAPH SUGGESTED TEXT IN ENGLISH FOR TRANSLATION AND
RECORDING.

7. BEFORE GRANTING CHUKSEYEV VISA, IN ADDITION TO CHECKING
SWEILIS' SITUATION, WE'D ALSO LIKE TO HAVE YOUR THINKING ON
THE NUMBER OF SOVIET JOURNALISTS WHO MIGHT BE ASSIGNED TO
SAN FRANCISCO. WE ARE NOT WEDDED TO A ONE-FOR-ONE EXCHANGE,
BUT WE DO NOT VIEW THIS SITUATION IN EXACTLY SAME LIGHT
AS SOME IMBALANCE IN WASHINGTON AND NEW YORK. SHOULD WE REALLY
LET THEM BUILD UP THERE? MATLOCK

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